

been prevented by positive train control. Positive train control could have prevented Spuyten Duyvil. It could have prevented other repeated instances of death and destruction that resulted from trains speeding excessively and thereby derailing. It could have prevented trains from colliding. It could have prevented drivers from ignoring signals. It could have prevented death and injury around the country with economic losses far exceeding the cost of installing positive train control.

Joe Boardman, head of Amtrak and former FRA Administrator, said: "PTC is the most important rail safety advancement of our time."

Today, the Senate delayed it by 5 years. There are reasons and there is blame enough to go around. The Federal Government—in all frankness, the Federal Communications Commission—perhaps bears part of that blame in the failure to allocate sufficient spending. But let's be honest today in saying that 5 years of delay was unnecessary. The railroads sought it, and they won it with a threat to shut down railroad service everywhere in the country—an unacceptable outcome. The question is, Can we change this deadline in a smart, responsible way?

Unfortunately, the action today rewards the dilatory with unnecessary delay. Congress has sent a message that these deadlines can be avoided without repercussions and responsibility. That is bad policy. It is a bad process. I regret it. There was a better way to act that would have ensured continued funding for our highways and continued accountability for positive train control, which is indeed the most important rail safety advancement of our time. This is not some abstract, novel system. It has been around. It has been used. It has been tested. I regret that today it has been delayed unnecessarily.

Finally, I wish to congratulate and thank Sarah Feinberg, and the good news today is that her nomination has been approved. I look forward to working with her, and I welcome her as a new source of leadership, which she has already demonstrated. I hope she will act aggressively and responsibly to ensure that positive train control and other safety measures become the law and that the law is enforced as effectively and promptly as possible.

Thank you, Mr. President.

I yield the floor.

The PRESIDING OFFICER. The Senator from Oregon.

#### REGULATING TOBACCO

Mr. MERKLEY. Mr. President, I rise today to speak about an issue that affects the health of our children in every single State.

I ask unanimous consent that after I have completed my remarks, Senator BLUMENTHAL, Senator MARKEY, Senator BOXER, and Senator WARREN be afforded the opportunity to continue to address the same topic.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. MERKLEY. I also invite my colleagues to jump in at any point to exchange views as well.

This issue is one that we have known about for a very long period of time, which is that tobacco addiction destroys lives. I grew up in a family where my mother didn't smoke and my father didn't smoke, but they both came from large families—many brothers and sisters—and it seemed as though every single year when I was young, one of my aunts or one of my uncles died from smoking. They died from cancer. They died from heart disease. They died from emphysema. This carnage was all too apparent.

Anyone who has taken the slightest look at this issue knows that the statistics are just unbelievable, the number of deaths and illnesses caused, the number of years lost, the degradation of the quality of life of individuals. For this reason, it had long been a topic here in the Senate that nicotine—the primary acting element in tobacco—should be considered a drug. It is a drug. It has all of these impacts. We have a Food and Drug Administration, and the Food and Drug Administration should be able to regulate it for the health and welfare of our Nation.

Back in 2009, we debated just such a law here on the floor of the Senate and across the way in the House, and that law was adopted. So we anticipated that in short order regulations would be issued and they would help address particularly the effort of tobacco companies to produce new products designed to essentially produce nicotine tobacco addicts among our children, to entice our children into smoking or chewing and this whole new variety, this continuum of products.

Here we are years later. It is no longer 2009; it is 2015—6 years later and we have no regulation. During that time, a great deal has happened. Many new products have been introduced in the never-ending quest of the tobacco companies to find what they call replacement smokers; that is, young folks who will continue to buy their products as their current customers die because they use their products.

So 6 years have passed and no action out of the administration. Year after year, we have pushed, we have called as Senators, we have talked about it on the floor, we have held meetings with the key officials, and it has always been: We are almost there. We are working on it. We know how important it is.

But while this process has gone along so slowly, millions more of our children have become addicted to tobacco.

One of the main instruments the tobacco industry is using are flavors designed to target children. We can see here on the chart particularly flavors in the e-cigarette category. We have a whole variety. We have coffee. We have cherry. We have apple. We have cherry bomb flavoring. I was told today on the

phone that there is a Captain Kangaroo flavor and there is a Scooby Doo flavor. There is a gummy bear flavor. These flavors are not designed to entice adults into becoming smokers because the industry knows that very rarely does an individual start to use tobacco products after the age of 21. It is the youth who experiment, and then the nicotine, as an addictive drug, does its work and turns them into lifetime users. That is where, of course, the money is.

I was asked in an interview today how it is that the tobacco companies say these products are not targeted to children. I responded very simply. It is the big lie. No one, no individual can look at the flavors of these products and not know they are targeting our children.

So what has happened in the last few years is the e-cigarette industry is the most successful of the products that tobacco companies have tested. In fact, in just the last year alone, use by our high school students has tripled. That means we now have 2 million high school—the survey was the previous 30 days, and in the previous 30 days, 2 million of our high school students had utilized e-cigarettes. So the tobacco campaign is working, which means they are hard at work compromising the health and welfare of our children and leading them down a path to suffering and death. That is unacceptable.

So we are here today—a number of us—to simply say to our own administration, our executive branch: Get the regulations done. They have now been forwarded from the Food and Drug Administration, from the FDA, to the Office of Management and Budget, which does the final review of those regulations. Get the regulations done, and make sure they are strong regulations. Do not put in a clause that grandfather all the products and exempts them from regulations that have been produced up until now. Such a grandfather clause would tear the heart out, tear the guts out of the entire effort to regulate these killer products. And certainly regulate the flavors. That is the key, core strategy of addicting our children. Do not ignore that key, core strategy.

This is something very real that this body debated and decided to do and turn it over to the executive branch. It is way past time for the executive branch to act. So we are asking for quick and powerful, forceful action to stop the carnage that is ensuing from the failure of these regulations.

Several colleagues are coming to the floor to join this conversation. The Senator from Connecticut, Mr. BLUMENTHAL, is planning to jump in next, followed by Senator MARKEY and then Senator WARREN.

Mr. BLUMENTHAL. Mr. President, I am going to yield to Senator MARKEY, if I may, and then follow him in light of the scheduling needs that he may have, and then I will yield to Senator WARREN. Thank you.

Mr. MARKEY. Thank you, Senator BLUMENTHAL, and Senator MERKLEY, thank you for organizing this. Thank you to Senator WARREN and to everyone who is here.

Mr. President, with Halloween just days away, I would like to share some scary facts about nicotine. Nicotine is the main ingredient in cigarettes and is also found in the new cigarettes, the e-cigarettes.

Four decades of scientific research have proved the following: First, nicotine is addictive; second, nicotine affects brain development; third, nicotine combined with tobacco is responsible for claiming millions of lives.

These facts are true, but for years Big Tobacco willfully, consistently, publicly, and falsely denied them. Those lies were exposed at congressional hearings, and thanks to the tireless efforts of anti-smoking and public health advocates, traditional cigarette smoking has declined from 50 percent of all adults to 18 percent of all adults in the United States. How many millions of lives have been saved because of that?

Big Tobacco and the e-cigarette industry are like the undead. Traditional cigarettes are being supplanted by e-cigarettes. Today e-cigarette sales in the United States alone topped \$1 billion, and e-cigarette use is growing as fast as the students who are smoking them. The use of e-cigarettes among middle and high school students has skyrocketed, tripling from 2013 to 2014, accounting for upwards of 13 percent of all high school students. That is when my father began to smoke two packs of Camels a day. My father died from smoking two packs of Camels a day.

Nearly 2.5 million young Americans currently use e-cigarettes. Why the explosion in youth e-cigarette smoking? It is because Big Tobacco and the e-cigarette industry are marketing their dangerous nicotine delivery product to children and teens.

Big Tobacco would have our young people think that e-cigarettes are a treat, but they are a cruel trick on those children. The younger a person is when he or she starts using products containing nicotine, the more difficult it is to quit.

We know from years of research that flavors attract young people. That is why Congress explicitly banned cigarettes with flavors like cherry and bubble gum, because of their appeal to young people. So it is very disappointing, but not surprising, that new nicotine delivery products are available in a myriad of flavors, from cotton candy to vanilla cupcake to Coca-Cola.

I wonder what this industry is trying to do. Flavors were outlawed from the traditional cigarette industry. You don't have to be a detective to figure it out because over the past decade we have made great strides in educating children and teens about the dangers of smoking, and now we can't allow e-cigarettes to snuff out the progress we

have made in preventing nicotine addiction and its deadly consequences.

We need to ban the marketing of e-cigarettes to kids and teens. We need to ban the use of fruit and candy flavoring clearly meant to attract children. We need to ban the online sales of e-cigarettes to keep them out of the hands of children. The dangers of e-cigarettes are clear. Every day we wait is another day that young Americans can fall prey to harmful products pushed by the tobacco industry.

Last year at a commerce committee hearing, when I asked several e-cigarette company leaders to commit to ceasing the sale of these types of flavored products, a few agreed, but the vast majority have not and will not. Just today the e-cigarette industry trade group, the Tobacco Vapor Electronic Cigarette Association, threatened the FDA after posting on its Web site what the association purports is leaked draft industry guidance under the new deeming rule, tweeting: "The FDA needs to know we mean business."

The association got it partially right. The e-cigarette industry should be put out of business.

My father smoked two packs of Camels a day. Back then it was a cool thing to do. For decades Big Tobacco denied that there was any linkage between smoking and cancer. My father died because of that denial of the tobacco industry and the cooperation of the U.S. Congress.

Today electronic cigarettes are no better than the Joe Camels of the past. Through e-cigarettes, children and teens are still getting addicted to nicotine and putting their health and futures at grave risk.

I urge OMB to give America's youth a real Halloween treat by finalizing the deeming rule and stopping the sale of these candy-flavored poisons.

Thank you, and I yield back.

Mr. BLUMENTHAL. Mr. President, I want to thank my colleagues for their very powerful comments, and I have a poster as well. In the spirit of Halloween, mine uses candy. I doubt that children this Halloween are going to receive some of these products—I hope not—when they go door-to-door, but people looking at this poster could easily mistake the candy for the candy-flavored cigarillos or the candy that looks like cigarettes, appears to be tobacco products, or the spit tobacco that is flavored with candy look-alikes.

Today the temptation is to have some fun, use some puns, but I come here in sadness and frankly in anger—sadness that every day thousands of people will become addicted to nicotine and suffer from diseases that tobacco causes, whether it is cancer or smoking-related lung problems, and also tobacco-related problems that can increase the cost as well as the suffering in our Nation.

We are dealing here with indefensible delays in issuing a rule that is necessary to enforce the law. Let me be clear about what is happening. The To-

bacco Control Act was passed 6 years ago. All of us thought the provisions of that Federal law would go into effect to protect Americans against the nicotine addiction that is peddled relentlessly and tirelessly by the tobacco industry. We are 6 years later in an administration that is probably the most pro-public health and anti-tobacco abuse of any in our history, and still, 6 years later that law is unenforced, and the reason is there are no regulations.

We are 18 months after the FDA released the rule called the deeming rule necessary to enforce that law. Eighteen months have passed since the FDA acted, 6 years since the law was passed in this body, and still there is no protection for Americans.

This fight goes back years and years, and I was involved as attorney general for the State of Connecticut in helping bring a landmark lawsuit. I helped to lead that lawsuit as one of the States that sued the tobacco companies for marketing to children.

Back then this poster might have been used in court, and I appeared in court to say that the tobacco companies, despite their denials, were marketing and pitching to children by using Joe Camel. Today the playbook is exactly the same. The tactics have changed, but the strategy is the same: using pitches, wrappings, and flavors to target children—not teenagers or college kids—but younger children who are persuaded by the model of their older siblings and friends to begin a lifetime of addiction and disease.

They may be fooled by the candy flavors and the wrappings and the pitches that are used, but we should not be, the FDA should not be, and the Office of Management and Budget should not be fooled. They should not be waiting to issue this rule. It should be issued now.

We have written to them, asking that the rule be issued. A number of us wrote a letter to Shaun Donovan. I very simply asked the President of the United States for no more delays. Do the rule now. There is no excuse for delay and, by the way, time is not on our side. During every year of delay, thousands more children become addicted, and the President of the United States knows about that addiction because he is a former smoker—hopefully it is former, not present—and he knows the power of nicotine because he has worked hard to overcome it.

Let's prevent young people from becoming addicted in the first place. Let's save money and save lives. Please, Mr. President of the United States, issue this rule.

Thank you, Mr. President.

The PRESIDING OFFICER. The Senator from Massachusetts.

Ms. WARREN. Thank you, Mr. President.

I would like to thank Senator MERKLEY for organizing this event this afternoon and Senators BLUMENTHAL and MARKEY for their work on this.

Smoking produces corporate profits, period. There is the heart of the problem of e-cigarettes. Long after the

science showed that cigarette smoking kills, long after the industry denied and denied, long after millions of people died from smoking-related cancers and heart disease, this country finally got serious about cutting smoking rates.

Much of our attention has been focused on ways to keep the industry from hooking young people, and it is a good approach: If you don't start, you don't have to quit. For decades now public health experts have worked to reduce smoking and to keep kids and teens from becoming addicted to cigarettes. Congress passed the laws and implemented regulations that restricted access for teens. We increased tobacco taxes, and we clamped down on marketing to kids. State and local governments along with the private sector limited smoking in public. Those combined efforts worked. Since the late 1990s, the youth smoking rate has been cut by more than 50 percent.

The most recent effort in Congress to address this issue was the passage of the Family Smoking Prevention and Tobacco Control Act of 2009. The late Senator Ted Kennedy fought for years and years to give the FDA authority to regulate the manufacture, distribution, and marketing of tobacco. I stand at his desk today to continue this fight because the law was passed but our Federal agencies have still not fully implemented it, and the tobacco industry continues to target young people.

The industry profits from getting kids hooked early, so it finds every way it can to undermine all the other work we have done to keep kids from getting hooked on nicotine. Because it is harder now to get kids hooked with cigarettes, the industry has turned to e-cigarettes.

Six years after the Tobacco Control Act was passed, the regulations that deem e-cigarettes as tobacco products and make them subject to all of the rules in that bill have still not been finalized. As a result, e-cigarettes remain virtually unregulated at the Federal level—no age limits, no marketing restrictions, nothing but a patchwork of State and local restrictions. Even though most states ban the sale of e-cigarettes to minors, this is not enough to combat the deliberate and well-financed work of the tobacco industry to hook another generation of kids on their products.

Now, an investigation last year by House and Senate leaders revealed how the tobacco industry is marketing their products to kids. It found that the industry is following the exact same practices of marketing to kids and teens that addicted a generation to cigarettes decades ago. Tobacco companies market e-cigs with cartoons and Santa Claus. They show popular celebrities and beautiful models using e-cigs.

Tobacco companies push e-cigs in flavors designed to appeal to kids—flavors like cherry crush and chocolate treat. Tobacco companies provide free sam-

ples at concerts and other youth-oriented events. Tobacco companies advertise on television shows and radio programs that attract large audiences of teens and preteens. To bring it all into the digital age, tobacco companies use all of these tactics online and on social media.

The tobacco industry has done all of this before. It is having the same result. According to the CDC, e-cigarette use by middle schoolers—that is sixth, seventh, and eighth graders—and high school students tripled in 2014 alone. New data released yesterday shows that 21.6 percent of young adults 18 to 24 have used an e-cigarette.

For teens, e-cig use is now greater than the use of all other tobacco products. Look, the tobacco industry is up to its old tricks, but we are not going to fall for them again. After more than 6 years since the passage of the Tobacco Control Act, the Federal Government is finally on the cusp of regulations to rein in the industry's e-cigarette marketing efforts. Every day that goes by without this regulation, the tobacco industry hooks more kids.

We need a strong rule today, and that is why I join my colleagues to urge the Office of Management and Budget to act without delay and to release this important regulation. It is time—no, it is past time to take action, time to push back against the tobacco industry, time to stand up for our families' health.

I yield the floor.

The PRESIDING OFFICER (Mr. LEE). The Senator from Oregon.

Mr. MERKLEY. Mr. President, I would like very much to thank my colleagues for coming to the floor and speaking to this issue, my colleagues from Connecticut, Senator BLUMENTHAL; from Massachusetts, Senator MARKEY; and Senator WARREN, also from Massachusetts.

I must say that this topic of addiction to tobacco and tobacco products being targeted at our children is not one that is only relevant to one State or this State or that State, it affects children in rural America, in urban America, and in every State and corner of our Nation. So there is basically a universal impact. That is probably part of the reason the Senate came together, during a period in which there has been substantial dysfunction and substantial paralysis, and said, no, it is time to regulate these tobacco products as the drugs that they are, but during the 6 years since the bill was passed, we have had no regulation. So I appreciate my colleagues coming to the floor and trying to amplify the message that this is unacceptable, because children will be addicted, they will develop diseases, they will suffer, and they will die because of the inaction in putting the regulations forward.

This is completely unacceptable. During this time, there have been a lot of experimental products put out by the tobacco industry. They have put

out finely ground tobacco in the form of mints. They put them into hour glass-shaped candy holders so that when students would put them in our pockets, it would look like a cell phone.

That may not make sense in this age of smartphones, but just a few years ago, in 2009, when this was being test-marketed in my State of Oregon and test-marketed in Ohio, the shape of the most popular cellphones kind of had a little bit of an hourglass shape to it. So the idea was it would look like a cellphone and not like tobacco when you were in school.

They came out with a product of toothpicks made out of finely ground tobacco. They came out with a product of breath strips that you put on your tongue. Can you imagine tobacco to freshen your breath? They were experimenting with everything, but the payday was not toothpicks, it was not mints, and it was not breath strips; the payday product is e-cigarettes.

I am going to put the chart back up about the e-cigarettes. There are two fundamental myths propagated by the tobacco industry. The first is that they are not marketing to youth. Well, let's examine the type of flavors in these products. We have apple—these are just the ones on this chart. We have cotton candy. We have gummy bear. We have watermelon. We have candy crave. We have Red Bull. We have peach.

These candy and fruit flavors are designed to appeal to children and to mask some of the nastiness of smoking. Well, so that is big lie No. 1 from the tobacco industry, that they are not targeting our children. It is absolutely clear they are.

Furthermore, they have to because they know that replacement smokers—getting new smokers to replace those who are dying because of their products requires targeting children because very few people start smoking when they are adults or start using tobacco products when they are adults. The mind of the teenager is the perfect moment to gain traction and produce addiction. That is why the tobacco companies are targeting our children.

The second myth they put forward is that e-cigarettes are simply a wonderful health aid designed to get people to quit smoking. Maybe it is healthier than a cigarette with a tobacco leaf ground up inside of it or a clear liquid nicotine rather than a cigarette or a cigar. Do not believe for a moment that tobacco companies are trying to help individuals stop smoking. They did not do billions of dollars in commerce by getting people to stop smoking. Everything about targeting kids is not about getting individuals to stop smoking but to start smoking. That is the goal, to start smoking, to lead them into a life in which they will spend an enormous amount of money buying a product that is destroying their body.

Eventually they will suffer. Eventually they will die. It will be a heart attack. It will be lung cancer. It will be

a whole host of—emphysema. OK. Maybe not every single individual, but a huge number of folks who become addicted in their youth will suffer substantial health consequences. Even those who don't have cancer or full-blown emphysema will experience other health impacts that make them a less healthy individual and compromise their quality of life.

Again, I thank my colleagues so much for coming to the floor to accentuate this message that we have waited far too long for the regulations to get done to take on this industry and that we are demanding that when the regulation is published—and hopefully that will be very soon, as in days or weeks—that will be a regulation that is written in a forceful, comprehensive fashion, that will not have a grandfather clause that excludes existing products from regulation, and it will not fail to address this powerful instrument being used to target our children, which are fruit and candy flavors.

We ask, now that the Food and Drug Administration has forwarded this decision to the Office of Management and Budget for final decisionmaking, that OMB come out quickly, forcefully, and strongly to address this tremendous blight on our society.

I yield the floor.

The PRESIDING OFFICER. The Senator from Maryland.

#### NOMINATIONS

Mr. CARDIN. Mr. President, I take this time as the ranking Democrat on the Senate Foreign Relations Committee to bring to my colleagues' attention a very disturbing trend that is taking place on us carrying out our constitutional responsibilities. It is up to the Senate, and only the Senate, to confirm—advise and consent—appointments by the President of the United States that require the confirmation of the Senate.

I think the Senate Foreign Relations Committee, which I am honored to serve on and act as the ranking Democrat, has acted in a very responsible manner in scheduling hearings and taking action on the nominations that have been submitted by President Obama. I thank Senator CORKER. He has scheduled these hearings in a very timely way and scheduled markups in our committee so we can make our recommendations to the full Senate. That is not true of the Senate as a body. There are currently 16—16—highly qualified nominees who have been recommended for Senate confirmation, none of whom are controversial, who are awaiting action on the floor of the Senate. Some of these nominees have been waiting as long as 10 months, almost a year for action by the Senate. Let me repeat this: Not one of these nominees is being held up because of challenges to his or her qualifications to assume the responsibilities of the position for which that person has been nominated. In each of these cases they

have cleared the committee hurdle by unanimous or near unanimous votes in the Senate Foreign Relations Committee.

So why have we not taken up those nominees for confirmation votes on the floor of the Senate? They are not controversial. They are qualified for the position. The reason is that in each case a Senator has placed a hold on the consideration of that nominee. What does a hold mean? It means a Senator has let their respective caucus know they will not consent to the nomination coming before the Senate either as a unanimous consent request or for a vote on the floor of the Senate. That has been the prerogative of Members of the Senate. They can do that. The way you overcome that is either the Senator eliminates the hold—in these cases each one of the holds have nothing to do with the qualifications of the individual for this position—or the majority leader, Senator MCCONNELL, brings forward the nomination, if necessary uses a cloture motion in order to get this issue resolved. After all, one Senator should not be able to stop a nomination on the floor of the Senate so we cannot carry out our responsibilities of advice and consent.

Senator MCCONNELL has been unwilling to do that. I understand the challenges of floor time. I fully do. Ten months some of these nominees have been waiting. These are critical missions for our Foreign Service. The reasons these individuals are being held—let me just give you an example—is because of a Member being upset with the Obama administration for taking the Iran agreement to the United Nations for a vote before action in the Senate—having nothing to do with the nominee we are talking about—or concerns about Secretary Clinton or concerns about the Secret Service but not related to the person who was nominated for the position we are talking about. That is just wrong. We have the constitutional responsibility to advise and consent on Presidential appointments.

Let me give some examples that fall into this category of the 16 nominees who are currently waiting for Senate confirmation.

We have the Secretary of State for Conflict and Stabilization Operations. The person who has been nominated for that is Ambassador David Robinson, a career diplomat with 30 years of public service. He has been the Principal Deputy High Representative in Bosnia-Herzegovina, one of the most difficult conflict areas in modern times. He has served both Democratic and Republican administrations. He is a career diplomat.

The position we are talking about focuses on prevention and response to mass atrocities and countering violent extremism and election-related violence. I would think that is a high priority for this Senate, to make sure the United States has all hands on deck to deal with these types of international challenges.

Ambassador Robinson has served far and wide under dangerous and demanding circumstances. He was the Assistant Chief of Mission at the U.S. Embassy in Kabul, Afghanistan. He served as the Principal Assistant Deputy Secretary for Population, Refugees, and Migration. He served as U.S. Ambassador to Guyana from 2006 to 2008 and as Deputy Chief of Mission at the U.S. Embassy in Georgetown, Guyana, from 2003 to 2006. He also served as the Deputy Chief of Mission at the U.S. Embassy in Paraguay from 2000 to 2003.

He is a highly qualified individual who has shown a clear dedication and commitment to serving his country. He has been waiting almost 7 months for the Senate to act on his nomination.

I wish to cite another example, the State Department's Legal Adviser, Brian Egan. He has served both Republican and Democratic administrations. This a critical mission, the Legal Adviser. Just today, in a hearing before the Senate Foreign Relations Committee, we had General Allen, and a discussion ensued as to the legal authority we have in regard to some of our activities. It would be good to have a confirmed legal adviser so we can get those types of answers.

Like Ambassador Robinson, Mr. Egan has served in both Democratic and Republican administrations. He began his career as a government lawyer in 2005, as a civil servant in the Office of the Legal Adviser of the State Department, which was headed at the time by Secretary of State Condoleezza Rice. He has worked in the private sector. He served as Assistant General Counsel for Enforcement and Intelligence at the Treasury Department. He served on the National Security Council staff. He is a nonpartisan and fair-minded individual who clearly has the skills and the ability to lead the Office of Legal Adviser at the State Department. He has been waiting 9 months for confirmation—9 months. He is a person who has devoted his career to public service.

That is no way to treat people who want to give their service to this country in an important role. We need to carry out our responsibility.

At the USAID, the Administrator position has not been confirmed. The USAID Assistant Administrator for Europe and Eurasia has not been confirmed. The inspector general of USAID has not been confirmed. These appointments have been in the Senate for some time.

I have listened to my colleagues on both sides of the aisle talk about the refugee crisis. We are approaching the number of people who are dislocated in this world similar to what we had at the end of World War II. The principal agency that deals with this crisis in the United States is the USAID. We know we have conflict areas all over the world, and we have heard over and over again that the way we deal with this—one of our major tools—is through development assistance. We need confirmed, top management at